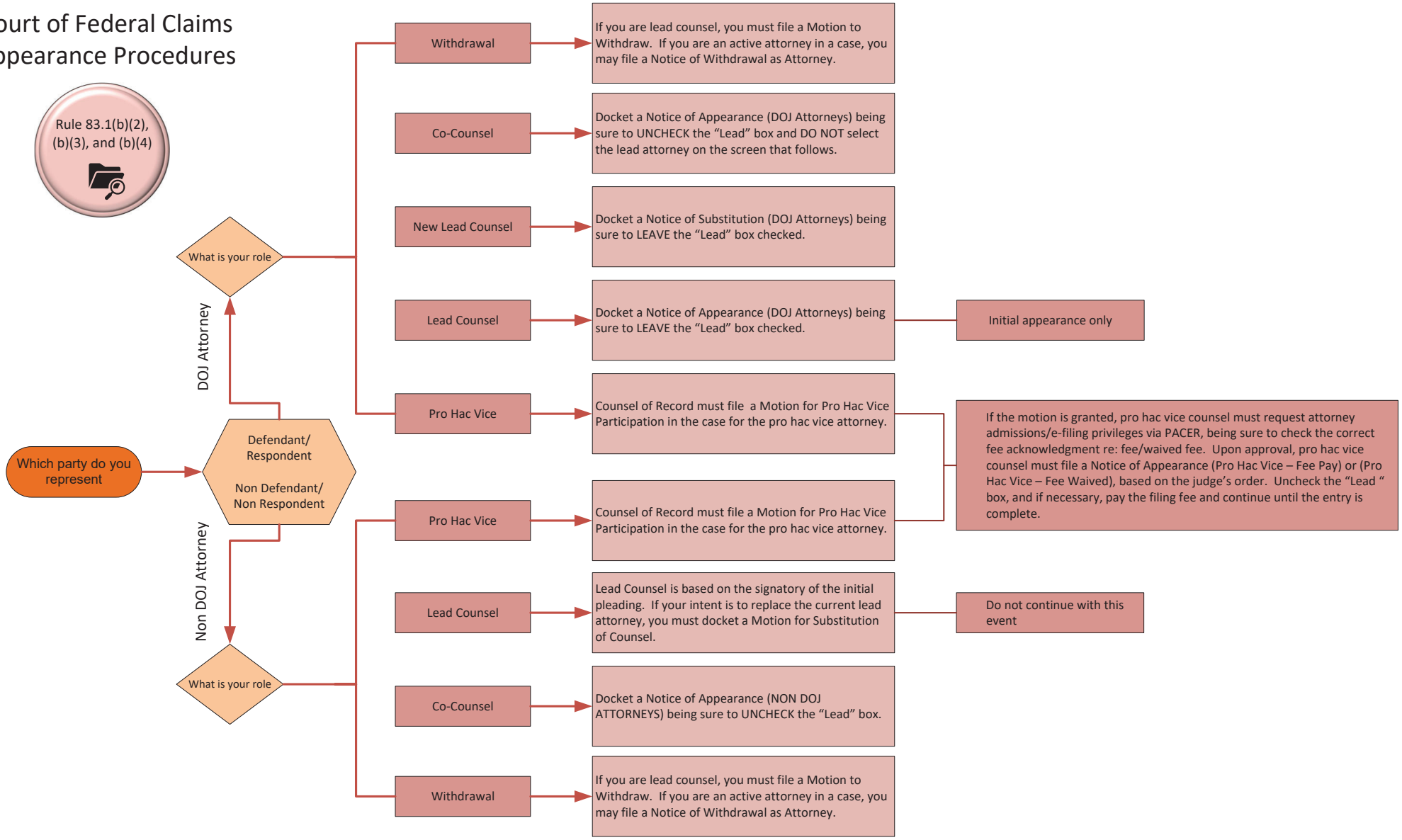Court of Federal Claims Appearance Procedures